





# Access to Legal Assistance in Malta

Assessment of the Legal Aid System in Malta

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Consumer Affairs and Civil Liberties.











#### **Outline of the Presentation**:

- A quick overview of the Report: Access to Legal Assistance in Malta Mapping the availability of legal assistance for the protection of fundamental rights in Malta
- Reflections on the issues raised in relation to the Legal Aid system in Malta
- Focus on recommendations and possible way forward
- Q&As









### **Report:**

- **Objective**: analyse the availability and outline the importance of having access to legal assistance for individuals who cannot afford the costs of legal representation in Malta.
- Section 1: highlights existing international and European human rights standards relating to access to legal aid and Malta's obligations
- Section 2: analyses the legislative, judicial and administrative implications of the Maltese legal aid system
- Section 3: examines the provision of pro bono legal assistance and how it can support the formal legal aid





**Methodology**: research, consultation, evaluation

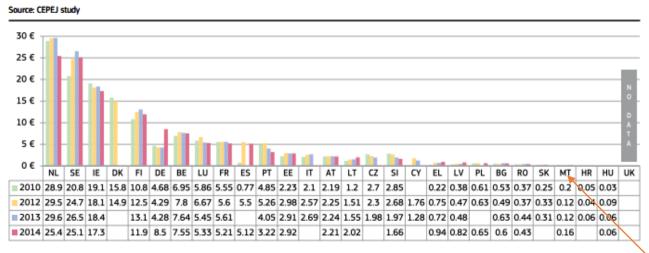






- Funding: Malta tends to be on the lower scale in relation to the amounts allocated in national budgets
- Improvement in recent years: €150,000 allocated during the last budget (approx 0.34cents)

e.g. the Netherlands, at the top end, allocated €25.40 p/p to legal aid, whereas Malta allocated €0.16 p/p.



Source: 2016 EU Justice Scoreboard







#### **Eligibility on Merit:**

<u>Criminal:</u> The right to legal assistance and to legal aid starts from the moment the person becomes a suspect and before they are questioned by the police or other authority. Unclear if there is a means test.

#### Civil:

Applicant must show a probable cause for litigation (*probabilis causa litigandi*) ... ie: a party to a civil dispute or who has good grounds for commencing civil legal action.



**Excludes** any pre-litigation advice, out-of-court settlements, mediation and arbitration proceedings etc.







#### **Eligibility on Means:**

<u>Criminal:</u> Conflicting information on whether a means tests is always carried out for trials. It is never carried out for urgent proceedings, such as arrest.

<u>Civil:</u> Persons whose maximum income do not exceed the national minimum wage and total assets do not exceed €6,988.12.

NB: The national minimum wage currently stands at €8,827.52, whereas the average household gross income stands at €31,429.







#### **Lawyers on the Legal Aid Roster**

- Specialisation: One general list of legal aid lawyers: these lawyers cover both civil and criminal cases depending on roster
- **Payment**: lawyers are paid a lump sum amount irrespective of the number or complexity of cases
- **Personalised service**: different lawyers are allocated to the same client for separate but connected cases
- Appointment: not made through a public call or expression of interest







### **Legislation:**

**No Special law:** there is no special law that gathers all the ad hoc provisions governing the right to Legal Aid. The Legal Aid Agency Orders relate to the setting up of the Agency and administrative matters.

<u>Right of Appeal:</u> there is no right of appeal from the decision of the Legal Aid Agency in case a rejection for request for legal aid

<u>Complaints</u>: there is no procedure in place to receive complaints relating to the service being provided by the assigned lawyer







### **Legal Aid Agency**

With the establishment many issues that were identified by the Justice Reform Commission and by stakeholders were resolved:

- The setting up of a department with proper administrative support;
- Full-time employees and Advocate for Legal Aid;
- Separation from the Office of the AG into an independent department;
- Fixed opening hours in line with other government departments.
- Increase in the amounts paid to Legal Aid lawyers on the roster was increased to €6,000 annually.







#### **Recommendations:**

- Merit: The extension of the scope of legal aid to include pre-litigation advice and representation in other out-of-court proceedings.
- **Means**: should be raised to reflect the situation on the ground: JRC suggests raising the amount of assets to €10,000 and the amount referred to as minimum wage increased to €3,000 over the nmw.

#### Lawyers:

- i. Lawyers should be selected by means of a public call.
- ii. There should be specialised lists of lawyers (e.g.: criminal, civil, immigration).
- iii. The list should include both male and female lawyers and the client should be able to chose gender of lawyer.
- iv. Once a legal aid lawyer is appointed, then that lawyer should pursue all cases of the beneficiary.
- v. Lawyers should be paid per case and depending on the complexity of the case/s.







#### **Recommendations:**

### • Legislation:

- i. Consolidation of laws in relation to scope, eligibility and administration (Legal Aid, TCN unit).
- ii. Inclusion of the right to appeal a negative decision for legal aid.

#### Information:

- i. There is need for information in crucial areas, such as courts, police stations, e.g. Victims of Crime
- ii. There is need for the gathering of statistics by the Agency to be able to inform policy and laws.









#### Pro Bono

Defn. legal work that is carried out unpaid for the good of the general

**Pro Bono**: structure or system through which legal assistance could be provided by private lawyers on a pro bono basis. Complements but not replaces public legal aid.

**Form**: legal advice and representation for clients on a low income, legal research and analysis in collaboration with NGOs and legal training in particular areas.

**Who**: private lawyers, NGOs and legal clinics

**However**: the public legal aid services and any *pro* bono legal services must be kept distinct and separate.





Constitutional

Court of Appeal

The Courts are divided into Superior (Con and inferior Courts (Court of Hagistrates)



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Court

As a court of

Original Jurisdicti

Appeals from the F

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administrative tribu







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LEGAL AID SYSTEM

WHAT IS LEGAL AID?

Legal aid means free legal assistance and representation during (i) criminal procedures from the

moment a person is considered trial and (ii) civil disputes. This offered by the state.

#### CONSTITUTIONALLY PROTE

"A person who cannot arrord representation ... shall be en representation at the public

#### ELIGIBILITY

Any person who is a party good grounds for comma whose maximum income exceed the national mininot exceed €6,98812.

SPECIALISED LEGAL AID

All victims of crime are entitled to Legal Aid (see Factsheet No. 10 - Rights of Victims and Legal

For actions relating to the correction, cancellation of or for the registration of any act of ans test is applied.



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#### WHAT IS THE TCN UNIT

An office within the Hinistry for Home Affairs and National Security, acting as a focal point in the areas of asylum and immigration.

#### ELIGIBILITY

A means test is not applied to migrants challenging a Detention Order, yet legal aid for issues relating to reception of asylum-seekers may be restricted to persons "lacking sufficient resources".

#### SCOPE

- Asylum appeals from a decision of the Office of the Refugee Commissioner before the Refugee Appeals Board:
- Review by asylum-seekers of immigration
- detention before the immigration Appeals Board; Appeals by asylum-seekers from decisions taken under the Reception Regulations, which may

include decisions relating to accommodation, schooling, material conditions, and access to the labour market for:

- Review by migrants of a Return Decision and a Removal Order before the immigration Appeals Board (with restricted eligibility); and
- Appeals from decisions related to the determination of the age of unaccompanied minors before the immigration Appeals Board.

#### ACCESSING TON UNIT LEGAL AID

- Request a Legal Aid lawyer when notifying the Refugee Appeals Board of the Intention to appeal
- Request a Legal Aid lawyer when notifying the Immigration Appeals Board of the intention to appeat or
- Visit the TCN Unit at 28/18, Vincenti Buildings, Strait Street, Valletta, tet 2291 8209.



FACTSHEET NO 3



in relation to:

Collectively, Malta's Equality Bodler discriminatory treatment based of and in various contexts.

#### THE NATIONAL COMMISSION OF EQUALITY (NCPE)

The NCPE investigates compli treatment based on:

- sex or because of family
- sexual orientation

MALTESE COURT SYSTEM

SIMPLIFIED: CIVIL ISSUES

- 909
- religion or belief
- racial or ethnic origin
- gender identity, gen characteristics

#### in relation to:

It also investigat

at the place of

access to and /

- employment
- a person who has surfered harm, including e person mic has surveixo nems incluona physical, mental or emotional harm or economic physical, mental or emotional narm loss which was caused by a crimin directly caused by a criminal office and who have access to bankir and access to edur

WHO IS A VICTIM'S

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Any McUm who has been served with the notice of flex Any Mctim who has been served with the notice of the hearing or admitted into the proceedings, or in cases the interest name of the major name in the interest name in the intere hearing or admitted size the proceedings, or in cases where the proceedings has seen the inflated party, may be compared to the compared to th where the prosecution les with the injured party, may avail full result for the right to legal aid. The victim avan ransoanymeras or the raint to region and, the victional and making or

RIGHTS OF VICTIMS FACTSHEET NO 10 OF CRIME

> Netim support Unit Under Makese legislation, the Victim support unit Under Makese legislation, the Government should provide specialized assistance to Promation, advice and support:

emotional and psychological support, and amenorar are psychological support; and advice relating to secondary victimisation or

Criminal injuries Compensation Scheme Pagastions the crime giving rise to such injury has been subject or compensation or such as the compensation of comming concentration or such as the control of the state of the control of the state of the state of the control of the state of t

the crime unversions to such injury has been subject.

Criminal proceedings or was reported to the police.

HOW?

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Data\_non\_finence\_farensetzezon\_ar\_assice\_weeping https://dervizz.gov.mVen/Pages/Police\_-Astice-and-Defence/Justice/Activistration-of\_Astice/WEB106/







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# THANKS FOR LISTENING!

